

# Land Tenure Concepts and Definitions

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#### **OBJECTIVES**

- Provide participants with a common vocabulary of land tenure and property rights (LTPR) terms and concepts
- Explain how property rights are components of land tenure systems, the different ways in which they relate to each other, and the scope for innovation
- Identify some common inconsistencies in the use of key terms, which can lead to confusion in discussion of land tenure policy issues

#### **Terms**

- Tenure and Tenure Systems
- Property and Ownership
- Tenancies
- Common Property
- Customary Land Tenure
- Legal Pluralism
- Tenure Niches
- Security of Tenure
- Land Formalization
- Interventions/Reforms



# What Are Tenure and Tenure Systems?

- Land Tenure and Real Property Rights
- What is the point of property rights?
  - Avoiding chaos, reducing risk
  - Setting conditions under which land moves among users
  - Creating value land becomes an asset (an income stream)
- What are some usual property rights in your countries?
- In what sense are they a "system"?
- Are tenure systems only a matter of rules?

# What is Property?

- Is property the same thing as ownership?
- Is there a difference between real property and immoveable property?
- When is ownership "private"? "individual", "absolute"?
- What is a usufruct?
  - Usus
  - Fructus
  - Abusus

# What is Land Tenancy?

- What's another name for tenancy?
- Are they the same?
- What are the basic characteristics?
  - For a specified period
  - For a consideration (rent)
- What are some examples?
  - Bargained-for tenancies
  - Regulated tenancies
  - Statutory tenancies
  - Fixed rent and
  - share tenancies



## What is Common Property?

- What is a commons?
- What are some examples?
- What distinguishes it from an open access resource?
- How does it compare to "communal"?



- What are the two key factors in analysis of common property arrangements?
  - Tenure
  - Institutions

## What Is Customary Land Tenure?

- Where do we find customary land tenure?
- What does "customary" mean, exactly?
- Four fallacies: customary land tenure is necessarily
  - Old
  - Unchanging
  - Communal
  - Informal
- Are customary land tenure systems just sets of rules, or something more? What more? Institutions
- Strategies: Replacement or Adaptation

## What is Legal Pluralism?

- What does pluralism imply?
- Are most legal systems unitary?
- What are potential sources of tenure rights?
- Imagine you are a farmer. What are the Implications of legal pluralism for you?
  - You may hold parcels under different tenures
  - A parcel you hold may fall under multiple tenure systems

# **Legal Pluralism: Diagram**



#### What is a Tenure Niche?

- Landscapes are divided into a variety of land uses.
  Imagine the landscape of a village. What do you see?
- A "niche" is a space best fitted for a particular purpose.
- In that landscape, do you see land use niches?
- Are they also tenure niches?
- Are the two the same? Not necessarily.
- Land use niches are however often the visual expression of tenure niches.

# What Is Security of Tenure?

- The Holy Grail: A secure expectation that land rights will be respected
- Why is a secure expectation important?
- What are key elements of tenure security?
  - Robust content of right exclusivity and control
  - Assurance of protection of rights
- What might an economist add?
  - Duration of right
- Is security of tenure an objective or subjective concept? Or, how much security is enough?

#### What is Land Formalization?

- Formalization = Titling and/or Registration
- Titling: the state confers a title on an individual, either by grant or by recognition of a pre-existing right
- Registration: the state makes an official record of the right or the document creating the right
- Registration may be:
  - Sporadic: A parcel or transfer of a parcel is registered at the request of the holder or those involved in the transfer
  - Systematic: The state takes the initiative to register for the first time all rights in the land parcels in a designated area

#### Interventions/Reforms

# Reforms that strengthen tenure security

- Land law reform
- Land tenure reform
- Land formalization
- Land regularization
- Harmonization of tenure systems
- Reform of land administration

#### Interventions/Reforms

# Reforms that directly improve land access

- Redistributive land reform
  - -From private holders, or the state
  - Expropriation or the Market
- Community-based land reform
- Tenancy reform
- Public land management reform

#### Interventions/Reforms

# Reforms than improve land management

- Land use planning
- Land consolidation
- Public land management reform
- Common property management reform

## **Points to Take Away**

- Terminology matters: Example: Security of tenure for some implies transferability, for others it does not
- Unclear use of terms often confuses discussions of land tenure, e.g., "people" in a constitutional provision stating that "Land belongs to the people".
- The problem is complicated by stipulative definitions: "In this law, the term 'ownership' means a right to use land for the life of the user."
- One person's reform is another's deform.
- Always query what is meant by a key term, and pay attention to definitions in statutes.