TANZANIA LAND ALLIANCE (TALA)

PROPOSED AMENDMENTS SUBMITTED TO THE MINISTRY OF LANDS AND HUMAN SETTLEMENTS DEVELOPMENT

FRIDAY, JUNE 08TH, 2012
DAR ES SALAAM















PROPOSED AMENDMENTS

NO	ACT AND	THE CURRENT	INTENDED AMENDMENT	REASONS FOR THE
	SECTION	SECTION		AMENDMENT
	AMENDED			
1	Land Act (Cap 113) Section 2	Section 2 "general land" means all public land which is not reserved land or village land and includes un occupied or unused village land	Section 2 of the Principal Act is recommended to be amended by deleting the words "and includes un occupied or unused village land" so the section should read; "general land" means all public land which is not reserved land or village land"	The section created double jurisdiction over the same land between the Commissioner and Village authorities causing alienation of un used village land even if it is for the future use by villagers.
2	Land Act (Cap 113) Section 19 subsection (2) as amended by Act No. 2 of 2004	Section 19 (2) A person or a group of persons whether formed into a corporate body under the Companies Ordinance or otherwise who is or are non- citizens, including a corporate body	Section 19 (2) be amended to read: A person or a group of persons whether formed into a corporate body under the Companies Act or otherwise who is or are non-citizens, including a corporate body the majority of whose shareholders or owners are non-citizens, may only obtain- (a) a derivative right for	This will avoid foreign investors to be granted rights of occupancy and instead they should be granted derivative rights from T.I.C It is also intended to prevent foreign investors to transact

		the majority of whose shareholders or owners are noncitizens, may only obtain- (a) a right of occupancy for purposes of investment approved under the Tanzania Investment Act, 1997	purposes of investment approved under the Tanzania Investment Act, 1997; (b) to be deleted and replaced by sub section ' c'	with land without the consent of T.I.C and control ownership by investors when they cease to invest
3	Land Act (Cap 113) Section 25 sub-section (1) paragraph (h) and (i)	Section 25 (1) An application for a right of occupancy shall be (h) if made by a noncitizen or foreign company, accompanied by a Certificate of Approval granted by the Tanzania Investment Centre under the Tanzania Investment Act, 1997	We propose deletion of the two paragraphs and a new paragraph that confines the investors land transactions to the TIC be inserted with only derivative rights of occupancy and not ownership.	This shall prevent foreign investors to transact with land without the consent of T.I.C and control ownership by investors when they cease to invest

		and any other documentation which may be prescribed by that Act, or any other law. (i) If an application for a right of occupancy or a derivative right, which is made by a noncitizen or a foreign company, is for residential purposes, the use of such land shall be secondary or ancillary to approved investment Tanzania under the Act		
4	Land Act (Cap113) Section	Section 45 (2) The President shall	Section 45 subsection(2) of the Principal Act is recommended to	This will help to limit foreign investors who
	45 sub-section 2	not revoke a right of	be amended by adding a	were granted rights of
		occupancy save for	paragraph after paragraph (v) and	occupancy to dispose
		the good cause. In this subsection "good	change paragraph (vi) to be paragraph (vii)	the right or where they converts or
		cause" shall include	Paragraph (*11)	attempt to convert

the following-(i) there has been an attempted disposition of a right of occupancy to a noncitizen contrary to this Act and any other law governing dispositions of a right of occupancy to a non-citizen: (ii) the land the subject of the right of occupancy has been abandoned for not less than two years; (iii) where the right of occupancy is of land of an area of not less than five hundred hectares, not less than eighty per centum of that area of land has been unused for the purpose for which the

(2) "The President shall not revoke a right of occupancy save for the good cause. In this subsection "good cause" shall include the following-(i) there has been an attempted disposition of a right of occupancy to a non-citizen contrary to this Act and any other law governing dispositions of a right of occupancy to a non-citizen; (ii) the land the subject of the right of occupancy has been abandoned for not less than two vears: (iii) where the right of occupancy is of land of an area of not less than five hundred hectares, not less than eighty per centum of that area of land has been unused for the purpose for which the right of occupancy was granted for not less than five years; (iv) there has been a disposition or

an attempt at a disposition which

local company to foreign company to one of the ground for revocation

NB: In addition to that amendment there should be a saving clause to recognize rights of occupancy already issued before the amendment has legal force.

		right of occupancy was granted for not less than five years; (iv) there has been a disposition or an attempt at a disposition which does not comply with the provisions of this Act; (v) there has been a breach of a condition contained or implied in a certificate of occupancy; (vi) There has been a breach of any regulation made under this Act.	does not comply with the provisions of this Act; (v) there has been a breach of a condition contained or implied in a certificate of occupancy; (vi) where a right of occupancy is granted to a non-citizen or foreign company for investment purposes and investor cease to invest or attempt to dispose or disposes right of occupancy to a non- citizen or a foreign company or in any other way attempts to converts or converts local company holding a right of occupancy to a foreign company (vii) there has been a breach of any regulation made under this Act."	
5	Village Land Act (Cap 114) Section 7 sub- section (2)	Section 7 (2)Where a village claiming or occupying and using land as	Section 7 subsection (2) of the Principal Act is recommended to be amended so that the village boundaries dispute settlement	The rationale behind is to encourage boundary dispute resolution at the
	Section (2)	village land is unable to agree with or is in dispute	process should involve District Executive Directors and Assistant Commissioners before the dispute	lower level before reference to the Minister

with a person or body referred to in paragraph (c) of subsection (1) as to the boundaries of the land which it is claiming or occupying and using as village land, or wishes to determine the boundaries of the land it is occupying and using in accordance with paragraph (d) of subsection (1), the Minister shall, on being satisfied that every effort has been made to try and reach an agreement on the boundaries either-(a) appoint a person to act as a mediator between the village and the person or body with

is referred to the Minister.

- (2) Where a village claiming or occupying and using land as village land is unable to agree with or is in dispute with a person or body referred to in paragraph (c) of subsection (1) as to the boundaries of the land which it is claiming or occupying and using as village land, or wishes to determine the boundaries of the land it is occupying and using in accordance with paragraph (d) of sub-section (1) shall:
 - (a)refer the matter to the
 District Executive Director
 who shall use his efforts to
 solve the disputes and where
 the village or any body is not
 satisfied by the decision of
 the District Executive
 Director the dispute shall be
 referred to the Assistant
 Commissioner who shall also
 use his efforts to resolve the
 dispute

which the village is	
unable to reach	
agreement, the	
function of that	
person shall be to	
work with and	
persuade the village	
authorities and that	
person or body to	
reach a	
compromise over the	
boundaries; or	
(b) where the	
mediator reports to	
the Minister that	
despite his best	
endeavours, he is	
unable to persuade	
the parties to the	
dispute to reach a	
compromise on the	
boundaries, advise the	
Minister to appoint an	
inquiry under section	
18 of the Land Act	
to adjudicate on and	
demarcate the	
demarcate tile	

		boundaries of that village land.		
6	Village Land Act (Cap 114) Section 22 subsection(3) paragraph (f)	Section 22	We recommend that the Principal Act is to be amended by repealing Section 22(3) paragraph (f) as it requires an applicant of customary right of occupancy to submit a proof of establishing settlement in the village within three months.	difficult to implement since it is common to find in villages for a
7	Village Land Act	The section entails the	We recommend that the Principal	The rationale behind
	(Cap 114) section	requirement of offer	,	
	24	while applying for the	section 24	section related to

		Customary right of occupancy		letters of offer which increases bureaucracy and other costs such as pictures e.t.c
8	Village Land Act (Cap 114) section 25 subsection (1) and (2)	Section 25 (1) Where a contract for a grant of a customary right of occupancy has been concluded, a village council shall, within not more than ninety days of that conclusion, grant a customary right of occupancy to the applicant who accepted the offer referred to in section 23 by issuing a certificate, to be known as a `certificate of customary right of occupancy to that applicant.	to be amended by repealing and replace with the following: (1) "Where the Applicant has applied for certificate of right of occupancy and the village council approve the grant of customary right of occupancy, the applicant shall be issued with a certificate	replacement is that the subsection is related to letters of offer which increases bureaucracy and other costs such as pictures

		(2) A certificate of		
		customary right of		
		occupancy shall be-		
		(a) in a prescribed		
		form;		
		(b) signed by the		
		Chairman and		
		secretary of the		
		, , , , , , , , , , , , , , , , , , , ,		
		village council;		
		(c) signed or marked		
		with a personal mark		
		by the grantee of the		
		customary right of		
		occupancy to which it		
		relates at the foot of		
		each page of the		
		certificate;		
		(d) signed, sealed and		
		registered by the		
		District Land Officer		
		of the district in which		
		the		
		village is situated.		
9	Village Land Act	Section 54	We recommend that The Principal	•
	(Cap 114) section		Act is to be amended in Section 54	•
	54 sub-section		subsection (7) and subsection (8)	-
	(7)and (8)	shall, unless an appeal	by decreasing days to publish	site

		provisions of section 55, become a final adjudication record thirty days after it has been published and shall thereupon become a part of the register of village land. (8) A provisional adjudication record shall, where any appeal has been made under section 55, become a final adjudication record	(7) A provisional adjudication record shall, unless an appeal is made under the provisions of section 55, become a final adjudication record fourteen days after it has been published and shall thereupon become a part of the register of village land. (8) A provisional adjudication record shall, where any appeal has been made under section 55,	
10	Urban Planning Act, No 8 of 2007 Section 2		We recommend Section 2 of the Principal Act be amended by adding the interpretation of the word "Appointed approving officer means an officer whose power is delegated by the Director to approve detailed planning	is the appointed approved officer will be delegated authority to approve plans by the Director

			schemes"	
11	Urban Planning Act, No 8 of 2007 Section 6	Section 6 entails appointment and responsibilities of the Director	We recommend section 6 the Principal Act is recommended to be amended by adding subsection (4) which enable Director of Town planning to delegate his authority to experts/ officers in the Regional secretariat or body of registered Town Planners (4) "The Director may appoint Registered town planners in regional secretariat or Registered town planning firm, which shall be subject to his direction, to perform duties and exercise powers imposed to him under this Act"	is to facilitate the decentralization of Director of Town
12	Urban Planning Act, No 8 of 2007 Section 16 subsection (2)	Section 16 (2) A detailed planning scheme may be a long term or short term physical development scheme or for renewal or for re-development of any part of the Planning area	We recommend that section 16 the Principal Act is to be amended by repealing sub-section (2) and substituting it with the new provision (2) "A detailed planning scheme may be a long or short term physical development scheme for	This is because the new provision will provide details for a detailed planning scheme

			regularization, renewal or redevelopment of any part of the planning area"	
13	Urban Planning Act, No 8 of 2007 Section 17of subsection (1)	review of detailed planning scheme, shall be submitted to the Regional Secretariat for scrutiny and on receipt of the scheme, the Regional Secretariat may forward it to the Director either without, or subject to such conditions or modifications as it may consider necessary or may	We recommend that section 17 The Principal Act is to be amended by repealing sub-section (1) and substitute with a new sub-section (1) "Any detailed planning scheme shall be submitted to the Regional Secretariat for scrutiny and on receipt of the scheme, the regional secretariat may forward to the Director or appointed Approving Officer, where applicable either without or subject to such conditions and modifications as it may be considered necessary or may	This should be done in order to improve it by providing opportunity for authorized officers to approve detailed planning schemes
14	Urban Planning Act, No 8 of 2007 Section17 sub- section (2)	(2) The scheme made under the provision of	We recommend that section 17 The Principal Act to be amended by repealing sub-section (2) and substituting it with new sub-	Director of Town

		forwarded to the Director for approval	section and adding new subsection (3)	Authorized officers
			 (2)"All detailed planning scheme shall be approved by the Director" (3)"The Director may delegate his powers of approving detailed planning schemes to a person with a proven probity, qualification, skills and practical experience in town planning stationed at the Regional Secretariat office" 	
15	Urban Planning Act, No 8 of 2007 Section 17(3)		by repealing sub-section (3) which	` ′

		with written grounds for disapproval within that period	the Director or Appointed Approving Officer shall furnish the relevant Planning Authority with written grounds for disapproval within that period"	
16	Urban Planning Act, No 8 of 2007 Section 17 sub- section (4)		•	as to have the provision which will
17	Urban Planning Act, No 8 of 2007 Section 20	Section 20 (1) The planning authority shall, within thirty days after a	We recommend that section 20 The Principal Act to be amended by repealing and replace Section	will give authority to

10		scheme has been approved under section 13, 14 or 17 cause it to be published in the Gazette including a statement that the scheme has been approved with or without modification and may be inspected during working hours at the places and times specified in the notice (2) A detailed planning scheme shall take effect seven days following the date of publication in the Gazette	(1) "The Minister shall within thirty days cause a redevelopment and renewal scheme to be published in the Gazette including a statement that the scheme has been approved with or without modification and those schemes may be inspected during working hours at the place and times specified in the notice (2) "A redevelopment and renewal scheme shall take effect seven days following the date of publication in the Gazette"	publish approved planning schemes
18	Urban Planning Act, No 8 of 2007 Section 21	Section 21 (1) All schemes approved by the Director under section 17 shall be kept by the relevant planning	We recommend that section 21 the Principal Act to be amended in by repealing it and replacing it with a new sub-sections (1)"All scheme approved under	The new subsections will empower the Director of Town planning to be the custodian of the approved plans.

		authority and such schemes may be inspected by the	section 17, within thirty days, shall be sent to the Director and the Approving	Again, Authorized officers will be required to retain
		public during working hours, and a copy of	officer retain a sepia copy and such schemes may be	sepia copy. The Director will have
		which shall be made available to any	inspected by the public during the working hours and	authority to postpone or cancel approvals
		person upon payment of a fee prescribed by	a copy of which shall be available to any person upon	previously issued by authorized officers
		the Minister (2) Copies of all	payment of a prescribed fee"	
		schemes approved under section 17 shall	(2)"The Director may, by order in a prescribed form suspend	
		be sent to the Regional Secretariat	or cancel any approval granted by the appointed	
		and planning authority for custody	approving officer where he is not satisfied	
19	Urban Planning	Section 24	We recommend that The Principal	The rationale behind
	Act, No 8 of 2007	(6) The Minister shall,	•	
	Section 24 sub-	after consultation	sub-section (6) by insert comma	the section
	section (6)	with the Ministers responsible for Natural	between words beaches and wetlands	
		Resources and		
		Environment by an	,	
		·	consultation with the Ministers	
		Gazette determine and declare beaches	responsible for Natural Resources and Environment by an order	

20	Urban Planning	wetlands, mountainous areas and coastline to be special planning areas Section 28 entails the	,	The new provision
20	Act, No 8 of 2007 Section 28		•	which will authorize the Director of Town Planning to issue instructions to Planning Authorities
21	Urban Planning Act, No 8 of 2007 Section 31 sub- section (1)(b)	Section 31 (1)A person shall not subdivide any land unless that person- (b) Deposits with the nearest planning authority a sum sufficient to cover the fees for the survey of	The Principal Act is recommended to be amended by repealing section 31(1)(b)	This is because section31(1)(b) is repetition to a section in the Land Survey Act

		all lots comprised in the permitted subdivision or of such lots as Director of Surveys and Mapping may consider desirable to be surveyed at the same time		
22	Urban Planning Act, No 8 of 2007	(1) An application for	We recommend that section 32 subsection (1) of the Principal to	as to avoid ambiguity
	Section 32 sub-	planning consent to	be amended by deleting the words	and to indicate that
	section (1)	<u>-</u>	"to the Planning Authority or the	• •
		· ·	Director as the case may be"	made in the
		land or to change use	/// // II	prescribed form.
			(1) "An application for planning	
			consent to develop land or approval to subdivide land or to	
		-	change use of land shall be, in	
			the form and manner prescribed	
		and manner	-	
		prescribed by	, ,	
		regulations made		

		under this Act		
23	Urban Planning Act, No 8 of 2007 Section 39	Section 39 Approval of any survey plans for the purpose of sub-divided shall not be made without evidence in writing of approval of sub-division by the Director	by repeal and replace with the new provision	section 39 will allow delegation of authority instead of one mandate for approval to the
24	Urban Planning Act, No 8 of 2007 Section 46 Sub- section (1)	Section 46 (1) There shall be paid to the planning authority a levy referred to this Act as a development charge for every application, planning consent including amendment to the planning consent and approval to subdivide land or to change the use of land granted by the Director under section	The Principal Act is recommended to be amended in section 46 by inserting the word "Director" (1) "There shall be paid to Director the planning authority a levy referred to this Act as a development charge for every application, planning consent including amendment to the planning consent and approval to subdivide land or to change the use of land granted by the Director under section 30,31 or 32 and for application and consent	This should be done in order to improve the section.

25	Urban Planning	30,31 or 32 and for application and consent granted by the planning authority under section 33 Section 55 sub-section	granted by the planning authority under section 33" We recommend that section 55	This should be done in
	Act, No 8 of 2007 Section 55 subsection (1)	(1) entails the appeals procedure that an aggrieved my appeal to the District Land and Housing Tribunal within forty five days		order to provide an opportunity for the aggrieved person to appeal to the District Land and Housing Tribunal or the High
26	Urban Planning Act, No 8 of 2007 Section 55 sub- section (2)	Section 55 (2) where an appeal is brought under this section to the District Land and Housing Tribunal, the tribunal may dismiss or allow the appeal unconditionally or subject to such	Section 55 (2) "where an appeal is brought under this section to District Land and Housing Tribunal or High Court (Land Division) may dismiss or allow the appeal unconditionally or subject to such conditions as it deems fit or may reverse or vary any part of the decision"	The Principal Act is recommended to be amended in section 55 sub-section (2) so as to add the words "High Court (Land Division)"

27	Urban Planning Act, No 8 of 2007 Section 57 sub- section (2)	conditions as it deems fit or may reverse or vary any part of the decision Section 57 (2) Any person who fails to comply with the requirement upon him under sub-section (1), shall be liable to pay such penalty as the Minister may prescribe in regulations for each day during which the failure continues and recovery of such penalty may be ordered by the District Land and Housing Tribunal on interpartes application, by the planning authority	Section 57 (2) "Any person who fails to comply with the requirement upon him under sub-section (1), shall be liable to pay such penalty as the Minister may prescribe in regulations for each day during which the failure continues and recovery of such penalty may be ordered by the District Land and Housing Tribunal or High Court (Land Division) on <i>inter parties</i> application, by the planning authority	The Principal Act is recommended to be amended in section 57 sub-section (2) so as to add the words "High Court (Land Division)"
28	Urban Planning Act, No 8 of 2007 Section 57 subsection (3)	Section 57 (3) Where within the period specified in the notice or within such	Section 57 (3) "Where within the period specified in the notice or within such further period as the	The Principal Act is recommended to be amended in section 57 sub-section (3) so as

further period as the planning authority may determine, measures required to be taken have not been taken, the planning authority may apply to the District Land and Housing Tribunal for orders that the planning authority may enter on the land and take those measures and may, without prejudice to any penalties recoverable under sub-section (2), recover from the person to whom the notice was served, any expenses reasonably incurred by it in connection with the taking of those measures

planning authority may determine, measures required to be taken have not been taken, the planning authority may apply to the District Land and Housing Tribunal or High Court (Land Division) for orders that the planning authority may enter on the land and take those measures and may, without prejudice to any penalties recoverable under sub-section (2), recover from the person to whom the notice was served, any expenses reasonably incurred by it in connection with the taking of those measures"

to add the words High Court (Land Division)

29	Urban Planning Act, No 8 of 2007 Section 70 sub- section (1)	coming of into operation of any provision contained in a scheme the value of property which is within the area in which the scheme apply is increased the plan authority may, within three years after the completion of the work that caused increase in the value of the property in question, be entitled to the value	Section 70 (1) "Where, by the coming of into operation of any provision contained in a scheme the value of property which is within the area in which the scheme apply is increased the Planning Authority may, within three years after the completion of the work that caused increase in the value of the property in question, be entitled to the value so increased of any amount calculated"	The Principal Act is recommended to be amended in section 70 subs-section (1) by replacing the words "plan authority" with "Planning Authority"
		so increased of any amount calculated		
30	The Courts (Land Disputes Settlements) Act, No.2 of 2002, section 8	Section 8 Procedures for Mediation by the Village Land Council shall be as stipulated under section 61 of the	Section 8 of the Courts (Land Disputes Settlements) Act, No.2 of 2002, need be amended so as to specifically add subsections which shows the modality and applications of customary laws to be used in settling land disputes	This is because most villages have mixed customs and traditions which are also diverse and becomes cumbersome to members in the

		Village Land Act, 1999 Section 61 of the Village Land Act,1999 (4)The village land council shall exercise its functions of mediation in accordance with- (a) any customary principles of mediation		village Land Council in applying them or what customs to be used when solving land disputes
31	The Courts (Land Dispute Settlements) Act	Section 5(2) of Courts (Land Dispute Settlements) Act makes reference to section 60 of the Village Land Act regarding the qualification for nomination and appointment of village Land Council members	The Section 60 of the Village Land Act does not have any provision which prohibit the village council members from being the village land council members. We recommend that the said section be amended to include in its subsection 5 a category that prohibits Village Council members from becoming members to the village land Council	This will clearly separated the mandate and obligations of each organ since the village council deals with land administration, while the village land council deals with land disputes. Again, the amendment circumvent conflict of interest and dispense of justice be accrued.
32	The Courts (Land	Section 9	We recommend amendment to	This will assist timely

	Dispute Settlements) Act Section 9	Where the parties to the dispute before the Village Land Council are not satisfied with the decision of the Council, the dispute in question shall be referred to the Ward Tribunal in accordance with section 62 of the Village Land Act, 1999	section 9 of the to state the manner and duration of lodging appeal to the ward tribunal, since the reference of section 62 of the village Land Act is also silent on modality of appeals from the Village Land Tribunal	disposition of cases by way of appeal instead of instituting a fresh case to the ward which the Village land Tribunal has already entertained.
33	The Courts (Land Dispute Settlements) Act		mandate to authorities responsible for judicial services as other normal courts estimates and expenditures are regulated or managed rather than the current position which is characterized by a diversity of local and central government to deal with the expense and expenditure of the	This will necessitate a clear boundary of line of accountability of such organs under the Judicial system only

		estimates and		
		expenditure		
	The Courts (Land	Sections 28 of the Act		
	Dispute	provides;		
		•		
	Settlements) Act	(1)there shall be a		
		registrar who shall be		
		appointed by the		
		president		
		(2)the registrar		
		appointed under sub		
		section (1) -		
		(c) shall be		
		responsible for		
		estimates and		
		expenditure		
34	The Courts (Land	Section 13	The Principal Act is recommended	•
	Dispute	(1) subject to the		9
	Settlements) Act	provision of subsection	` , ` ,	performing their tasks
	Section 13 sub-	(1) of section 8 of the	clause providing for independent	as the current ward
	section (1) and	Ward Tribunals	ward land tribunal to deal with	tribunal deals with
	(2)	Act,1985, the primary		both criminal and civil
		function of each		matters
		Tribunal shall be to		
		secure peace and		
		harmony in the area		
		for which it is		
		established, by		

		mediating between and assisting parties to arrive at a mutually acceptable solution on any matter concerning		
		land within its jurisdiction (2) Without prejudice		
		to the generality of subsection (1), the		
		Tribunal shall have jurisdiction to enquire		
		into and determine disputes arising under the Land Act, 1999		
		and the Village Land Act, 1999		
35	The Courts (Land Dispute		We recommend that Section 10 of the Principal Act to be amended	
	Settlements) Act Section 10 sub- section (1)	Tribunal established	by including a provision which will state clearly the geographical jurisdiction of the ward tribunal	the geographical
		Court for the purpose of this Act, the Land Act,	(1) "Each Ward Tribunal established under the Ward Tribunals Act, 1985 shall be a Court for the	ward for administrative purposes.

		shall have jurisdiction and powers in relation to the area of a District Council in which it is established	powers in relation to the area of a Ward in which it is established"	
36	The Courts (Land Dispute Settlements) Act Section 32	The language of the District Land and Housing Tribunal shall be either English or Kiswahili as the Chairman holding such tribunal may direct except that the record and	We recommend that section 32 of the Principal Act to be amended by including a provision which will stipulate that the judgment should be recorded in either Kiswahili or English Section 32 "The language of the District Land and Housing Tribunal shall be either English or Kiswahili as the Chairman holding such tribunal may direct and that the record and judgment of the Tribunal shall be in English or Kiswahili"	as to create a fair forum for both Swahili and English parties to